JRPP No. 2015SYW006

DA No. DA14/1596

Proposed Development Alterations and Additions to an Approved

**Waste Management Facility Including the** 

**Processing of Mercury Waste** 

Applicant: Cityscape Planning & Projects

Owner: Alan Luscombe, Carol Luscombe, lan

**Luscombe and Kim Luscombe** 

Property Description Lot 1552 DP 773154

Property Address 22 - 24 Christie Street ST MARYS NSW 2760

Date Received 23 December 2014

Report by Donna Clarke, Consultant Planner (Penrith City

Council)

Category of Development Designated/Integrated

Recommendation Approval

## **Further Assessment Report**

# **Executive Summary**

The Joint Regional Planning Panel considered DA14/1596 for alterations and additions to an existing approved Waste Transfer Station at 22-24 Christie Street, St Marys on 21 May 2015 and resolved to defer determination of the application to enable the following matters to be addressed:

- 1. Clarification regarding the concentration of any external emission of mercury generated from works in the building where mercury is being processed.
- 2. Confirmation that the General Terms of Approval from the EPA (specifically Clauses 01.2 and 01.3) can be accommodated within the proposed building.
- 3. Provision of details relating to the sludge management process.
- 4. Concerns regarding the safety of ingress and egress and in particular the necessity for a condition restricting left-in and left-out traffic movements.
- 5. Concerns regarding the provision of a condition restricting operating hours.
- 6. Clarification regarding the transfer of mercury affected material.

Each matter is addressed in detail below.

Based on the further clarifications provided within this report, the application is recommended for approval subject to recommended conditions.

#### **Discussion**

1. Clarification regarding the concentration of any external emission of mercury generated from works in the building where mercury is being processed.

### Comment:

Further advice has been sought from the EPA who have stated:

It is currently understood that there will be no stack outside the building, however monitoring of the emissions from the MRT System will still be required, as emissions will be released inside the building.

The Condition L2.1 in the GTAs will require sampling of mercury from the post commissioning of the MRT System and its emissions and the limit controls will be set in the EPA licence.

Currently under the Protection of the Environment Operations (Clean Air) Regulation 2010 you can find the standard concentrations for scheduled premises.

The Schedule 4 'Standards of concentration for scheduled premises: general activities and plant' table shows the air impurity: Mercury (Hg), Group 6 (see Division 2, Clause 32) standard of concentration is 0.2mg/m<sup>3</sup>.

Further, the applicant has indicated to Council that there are essentially no emissions from the closed loop system so the requirements for ongoing monitoring and measurements of emissions are considered to be unnecessary and impractical.

In order to resolve the question raised by the JRPP on external emission levels, a condition is recommended which does not allow an external stack is to be constructed as part of this consent (refer to Condition No. 4). This has been agreed to by the applicant.

2. Confirmation that the General Terms of Approval from the EPA at Clauses 01.2 and 01.3 can be accommodated within the proposed building.

### Comment:

The applicant and plans confirm that all machinery and activities related to the processing of mercury will occur within the proposed building, and therefore Clauses 01.2 and 01.3 can be accommodated.

The applicant suggested reconsideration of some GTAs, however the EPA was not in agreement and further advised:

There will be no amendments made to the General Terms of Approval previously issued.

Post commissioning sampling of the mercury processing activity will be required. These results will determine the Monitoring and Recording provisions which are required for this activity.

In reference to conditions set which the applicant is concerned will affect the existing use of the site, please be advised that even though the licence covers the 'premises',

the licence conditions apply to waste that is prescribed to be licensed under the POEO Act.

NSW EPA have set these conditions in accordance with the Protection of the Environment Operations Act 1997 (see Chapter 3).

# 3. Provision of details relating to the sludge management process.

# Comment:

The mercury containing dust is turned into a sludge which is then distilled. The process is fully automatic eliminating the possibility of human error.

In this regard the Preliminary Hazard Assessment submitted with the application states:

The mercury containing dust is turned into a sludge which is then distilled. The process is fully automatic eliminating the possibility of human error. Pressure, temperature and process time are monitored, adjusted, and controlled at all times specific to the type of waste being processed.

Mercury containing sludge and powders are retained on site, these will be kept in small quantities in the form of lighting tubes and other waste materials prior to processing. During the processing a maximum of 100L of mercury containing sludge will be processed and will be completed to solid form each time before the commencement of a new batch. As such the potential for a spill to occur should not exceed 100L at any given time. Given the size and layout of the site this volume would be capable of being contained before any major offsite pollution may occur. To minimise any potential spill it is proposed that bunding be placed around the machinery where appropriate as well as drains to be located outside of the location. The likelihood of this occurring is considered to be a 1 in 20 year occurrence provided no machinery such as fork lifts are operating in the immediate vicinity of the plant equipment. The combination of the likelihood and consequence results in the risk being considered minimal.

4. Concerns regarding the safety of ingress and egress and in particular the necessity for a condition restricting left-in and left-out traffic movements.

#### Comment:

Further comment has been sought from both the RMS and Council's Traffic Officer regarding traffic safety and the need for a restriction on access to left-in / left-out only.

The RMS provided the following comments in this regard:

Christie Street is a non-classified regional road, under the care and control of Council.

Roads and Maritime raises no objection to the application.

## Council's Traffic Officer advised the following:

The proposed development with separate entry and exit driveways at Christie Street, St Marys complies with the requirements of AS/NZS 2890.1:2004 and AS/NZS 2890.1/Amdt 1:2005.

In particular the proposed driveways comply with Clause 3.2.4, Figure 3.2 Sight Distance Requirements at Access Driveways which requires a minimum of 65 metres of sight distance from the approach road with a 60 km/hour speed zone such as Christie Street to commercial driveways and a desirable sight distance of 83 metres.

The assessed sight distances along Christie Street to the proposed driveways are in excess of 110 metres at the eastbound approach and in excess of 120 metres at the westbound approach.

The proposed driveways also comply if a more conservative approach speed of 10 km/hour in excess of the 60 km/hour speed zone is considered. This would require a minimum of 85 metres sight distance and a desirable sight distance of 97 metres.

The proposed driveways with unrestricted left and right turns at Christie Street also conform to the driveway conditions at all the other existing commercial driveways along Christie Street and other streets in this industrial precinct environment.

In order to comply with AS 2890.2, it is recommended that a condition be imposed requiring the width of the proposed vehicular crossing driveways at the property boundary to be a minimum of 10 metres wide.

Therefore it is considered that further restrictions are unnecessary. The condition required by Council's Traffic Officer is contained within recommended Condition No. 56.

### 5. Concerns regarding the provision of a condition restricting operating hours.

### Comment:

This condition was recommended in response to the times indicated within the submitted Statement of Environmental Effects. Given the nature of the use and its location within an established industrial area with no adjoining residential neighbours, the conditioned restriction on hours of operation has been deleted.

# 6. Clarification regarding the transfer of mercury affected material.

# Comment:

The waste containing mercury is transported to the site in trucks with appropriate signage and controls. Vehicles would be primarily small commercial vehicles through to large rigid trucks.

The Preliminary Hazard Assessment submitted with the application states:

Mercury containing products being delivered to or from site have the potential to be involved in an accident and as such should have appropriate signage and licensing requirements as per the requirements of the Roads and Maritime Services. Both deliveries of mercury containing waste and the processed products will maintain the

materials in a safe state and as such the potential risk is considered minimal. The likelihood is considered to be 1 in 10 years.

Following the processing of mercury waste within the new building, glass, metal and mercury for recycling will be recovered and re-sold back to the relevant industries. These products will be transferred off site by trucks with appropriate signage and controls.

#### Conclusion

The matters previously raised by the Panel members have been adequately addressed. The proposed development is in accordance with the relevant provisions of the environmental planning instruments and DCP pertaining to the land. Subject to the recommended conditions, the proposed development is unlikely to have a significant negative impact on the surrounding environment.

The proposed development has been assessed against the relevant heads of consideration contained in Section 91, Section 77A and Section 79C of the *Environmental Planning and Assessment Act 1979* and *Regulation 2000* and has been found to be satisfactory. The likely impacts have been considered and found to be satisfactory, the site is suitable for the proposed development and the proposal is in the public interest. The proposal is therefore worthy of support.

#### Recommendations

#### That:

- 1. That DA14/1596 for Alterations and Additions to an Approved Waste Management Facility Including the Processing of Mercury Waste at 22-24 Christie Street, St Marys, be approved subject to the conditions contained in Appendix A.
- 2. A copy of the decision be forwarded to external authorities for their record.

# Appendix A – Proposed conditions of Development Consent

#### General

1 The development must be implemented substantially in accordance with the following plans and documentation stamped approved by Council, except as may be amended in red on the attached plans and by the following conditions.

Plan / Document	Prepared By	Dated
Environmental Impact Statement	Cityscape Planning &	November 2014
Acoustic Assessment	Envirotech	29 October 2014
Traffic & Parking Assessment	ML Traffic Engineers	November 2014
Sodic Soil Assessment	Envirotech	19 August 2014
Water Quality Management Plan & WSUD	Rocla	1 April 2015
Stormwater Drainage & Water Quality Treatment Plan (4 sheets)		1/15
Stormwater Concept Plan (4 sheets)	Global Projects Engineers	16/4/15
Air Quality & Odour Assessment	Envirotech	17/10/2014
Preliminary Hazard Analysis	Envirotech	17/10/2014
Site Plan	AbCad Design & Drafting	1 December 2014
Operational Plan	AbCad Design & Drafting	1 December 2014
Truck Path – In	AbCad Design & Drafting	10 February 2015

Truck Path – Out	AbCad Design & Drafting	10 February 2015	
Floor Plan	AbCad Design & Drafting	d Design & Drafting 1 December 2014	
Section AA	AbCad Design & Drafting	1 December 2014	
Elevations	AbCad Design & Drafting	1 December 2014	
Letter – Director General's		26/05/14	

2. A copy of the approval issued by the Environmental Protection Authority (as required by Notice No: 1529829 dated 15 April 2015) under the Protection of the Environment Operations Act 1997 shall be submitted to the Principal Certifying Authority, before the Construction Certificate can be issued for the same development. A copy of the approval shall be submitted to Penrith City Council with the copy of the Construction Certificate, if Council is not the Principal Certifying Authority.

The development is to be carried out in accordance with the General Terms of Approval granted by the EPA by Notice No: 1529829 dated 15 April 2015, as follows:

### **Administrative conditions**

- A1. Information supplied to the EPA
- A1.1 Except as expressly provided by these general terms of approval, works and activities must be carried out in accordance with the proposal contained in:
  - The development application 14/1596 submitted to Penrith City Council on 23 December 2014;
  - Environmental Impact Statement: Waste Management Facility Recycling of Dangerous Goods by Cityscape Planning and Projects dated November 2014 relating to the development; and
  - All additional documents supplied to the EPA in relation to the development, including letter by Magnus Nilsson, MRT System dated 20 March 2014.

# A2. Fit and Proper Person

A2.1 The applicant must, in the opinion of the EPA, be a fit and proper person to hold a licence under the Protection of the Environment Operations Act 1997, having regard to the matters in s.83 of that Act.

### **Limit conditions**

- L1. Pollution of waters
- L.1.1 Except as may be expressly provided by a licence under the Protection of the Environment Operations Act 1997 in relation of the development, section 120 of the Protection of the Environment Operations Act 1997 must be complied with in and in connection with the carrying out of the development.
- L2. Concentration limits
- L2.1 Post commissioning sampling of mercury from the point source as per methods contained in the Approved Methods for the sampling and Analysis of Air Pollutants in NSW is to be completed and submitted to EPA to determine the adequacy of pollution controls.

- L2.2 For each discharge point nominated by the EPA, the concentration mercury discharged at that point, or applied to that area, must not exceed the concentrations limits to be specified.
- L2.3 To avoid any doubt, this condition does not authorise the discharge or emission of any other pollutants.

#### L3. Waste

L3.1 The licensee must not cause, permit or allow any waste generated outside the premises to be received at the premises for storage, treatment, processing, reprocessing or disposal or any waste generated at the premises to be disposed of at the premises, except as expressly permitted by a licence under the Protection of the Environment Operations Act 1997.

### L4. Noise limits

- L4.1 All activities conducted on the premises must be in accordance with NSW EPA Industrial Noise policy. L5. Hours of operation
- L5.1 Activities at the premises may only be carried on between Monday to Friday 7.00am to 5.30pm and Saturday 7.00am to 1.00pm.
- L5.2 This condition does not apply to the delivery of material outside the hours of operation permitted by condition L5.1, if that delivery is required by police or other authorities for safety reasons; and/or the operation or personnel or equipment are endangered. In such circumstances, prior notification is provided to the EPA and affected residents as soon as possible, or within a reasonable period in the case of emergency.
- L5.3 The hours of operation specified in conditions L5.1 may be varied with written consent if the EPA is satisfied that the amenity of the residents in the locality will not be adversely affected.

### L6. Odour

- L6.1 No offensive odour may be emitted from the premises unless potentially offensive odours are identified in the licence and the odours emitted are in accordance with conditions specifically directed at minimising the odours permitted.
- L6.2 The Licensee must not cause or permit the emission of offensive odour beyond the boundary of the premises.

#### L7. Dust

- L7.1 Activities occurring at the premises must be carried out in a manner that will minimise emissions of dust from the premises.
- L7.2 Trucks entering and leaving the premises that are carrying loads must be covered at all times, except during loading and unloading.

### **Operating conditions**

- O1. Activities must be carried out in a competent manner
- O1.1 Licensed activities must be carried out in a competent manner. This includes:

- a) The processing, handling, movement and storage of materials and substances used to carry out the activity.
- b) The treatment, storage, processing, reprocessing, transport and disposal of waste generated by the activity.
- O1.2 All activities including the handling, storage, processing, reprocessing and movement of waste must occur within the building.
  - O1.3 All machinery used for the activity at the premises must be stored and operated within the building.
  - O2. Maintenance of plant and equipment
  - O2.1 All plant and equipment installed at the premises or used in connection with the licences activity:
    - a) Must be maintained in a proper and efficient condition; and
    - b) Must be operated in a proper and efficient manner.

# O3. Emergency response

O3.1 The licensee must maintain, and implement as necessary, a current emergency response plan for the premises. The licensee must keep the emergency response plan on the premises at all times. The emergency response plan must document systems and procedures to deal with all types of incidents (e.g. spills, explosions or fire) that may occur at the premises or that may be associated with activities that occur at the premises and which are likely to cause harm to the environment. If a current emergency response plan does not exist at the date on which this condition is attached to the licence, the licensee must develop an emergency response plan within three months of that date.

### O4. Processes and Management

- O4.1 The licensee must ensure that any liquid and/or non-liquid waste generated and/or stored and/or treated and/or processed and/or reprocessed at the premises is assessed and classified in accordance with the EPA Waste Classification Guidelines as in force from time to time.
- O4.2 All receptacles, including empty containers, containing material that is likely to cause environmental harm must be handled and stored only within the building and within bunded area.
- O4.3 All above ground tanks containing material that is likely to cause environmental harm must be bunded or have an alternative spill containment system in place.
- O4.4 The licensee must ensure that suitable measures (e.g. high/low alarm, control valves with interlock control, one way valves) are installed on all tanks and associated pipes and hoses to prevent spillage of waste.
- O4.5 The licensee must ensure that all liquid materials including chemicals, fuels, oil, and waste materials are stored in a designated impervious bund that contains 110% of the largest container contained within the bund.

- O4.6 The bunded area (floor and walls) must be impervious to the liquid(s) in the containers. The bund wall must not contain drain valves.
- O4.7 Decanting, consolidating or bulking of materials must be conducted wholly within the building and within bunded area.
- O4.8 The licensee must ensure that waste identified for recycling is stored separately from other waste.

# Monitoring and recording conditions

- M1. Monitoring records
- M1.1 The results of any monitoring required to be conducted by the EPA's general terms of approval, or a licence under the Protection of the Environment Operations Act 1997, in relation to the development or in order to comply with the load calculation protocol must be recorded and retained as set out in conditions M1.2 and M1.3.
- M1.2 All records required to be kept by the licence must be:
  - a) In a legible form, or in a form that can readily be reduced to a legible form;
  - b) Kept for at least 4 years after the monitoring or event to which they relate took place; and
  - c) Produced in a legible form to any authorised officer of the EPA who asks to see them.
- M1.3 The following records must be kept in respect of any samples required to be collected:
  - a) The date(s) on which the sample was taken;
  - b) The time(s) at which the sample was collected;
  - c) The point at which the sample was taken; and
  - d) The name of the person who collected the sample.
- M2. Requirement to monitor concentration of pollutants discharged
- M2.1 For each discharge point nominated by the EPA, the applicant must monitor (by sampling and obtaining results by analysis) the concentration of mercury. The applicant must use the sampling method, units of measure, and sample at the frequency, specified opposite in the other columns:

Pollutant	Units of measure	Frequency	Sampling Method
Mercury	milligrams per cubic metre	Yearly	TM-12, TM-13 & TM-14

- M3. Testing methods concentration limits
- M3.1 Monitoring for the concentration of a pollutant emitted to the air required to be conducted by the EPA's general terms of approval, or a licence under the Protection of

the Environment Operations Act 1997, in relation to the development or in order to comply with a relevant local calculation protocol must be done in accordance with:

- a) Any methodology which is required by or under the POEO Act 1997 to be used for the testing of the concentration of the pollutant; or
- b) If no such requirement is imposed by or under the POEO Act 1997, any methodology which the general terms of approval or a condition of the licence or the protocol (as the case may be) requires to be used for that testing; or
- c) If no such requirement is imposed by or under the POEO Act 1997 or by the general terms of approval or a condition of the licence or the protocol (as the case may be), any methodology approved in writing by the EPA for the purposes of that testing prior to the testing taking place.

Note: The Clean Air (Plant and Equipment) Regulation 1997 requires testing for certain purposes to be conducted in accordance with test methods contained in the publication "Approved Methods for the Sampling and Analysis of Air Pollutants in NSW".)

# M4. Recording of pollution complaints

M4.1 The licensee must keep a legible record of all complaints made to the licensee or any employee or agent of the licensee in relation to pollution arising from any activity to which this licence applies.

M4.2 The record must include details of the following:

- a) The date and time of the complaint;
- b) The method by which the complaint was made;
- c) Any personal details of the complainant which were provided by the complainant or, if no such details were provided, a note to that effect;
- d) The nature of the complaint;
- e) The action taken by the licensee in relation to the complaint, including any follow-up contact with the complainant; and
- f) If no action was taken by the licensee, the reasons why no action was taken.

M4.3 The record of a complaint must be kept for at least 4 years after the complaint was made.

M4.4 The record must be produced to any authorised officer of the EPA who asks to see them.

### M5. Telephone complaints line

M5.1 The licensee must operate during its operating hours a telephone complaints line for the purpose of receiving any complaints from members of the public in relation to activities conducted at the premises or by the vehicle or mobile plant, unless otherwise specified in the licence. M5.2 The licensee must notify the public of the complaints line telephone number and the fact that it is a complaints line so that the impacted community knows how to make a complaint.

M5.3 Conditions M5.1 and M5.2 do not apply until three (3) months after the date of the issue of the licence.

# Reporting conditions

- R1. Annual Return documents
- R1.1 The applicant must provide an annual return to the EPA in relation to the development as required by any licence under the Protection of the Environment Operations Act 1997 in relation to the development. In the return the applicant must report on the annual monitoring undertaken (where the activity results inpollutant discharges), provide a summary of complaints relating to the development, report on compliance with licence conditions and provide a calculation of licence fees (administrative fees and, where relevant, load based fees) that are payable. If load based fees apply to the activity the applicant will be required to submit load-based fee calculation worksheets with the return.
- R1.2 The licensee must complete and supply to the EPA an Annual Return in the approved form comprising:
  - a. Statement of Compliance; and
  - b. Monitoring and Complaints Summary.

A copy of the form in which the Annual Return must be supplied to the EPA accompanies this licence. Before the end of each reporting period, the EPA will provide to the licensee a copy of the form that must be completed and returned to the EPA.

R1.3 An Annual Return must be prepared in respect of each reporting, except as provided below

Note: The term "reporting period" is defined in the dictionary at the end of this licence. Do not complete the Annual Return until after the end of the reporting period.

- R1.4 Where this licence is transferred from the licensee to a new licensee.
  - the transferring licensee must prepare an annual return for the period commencing on the first day of the reporting period and ending on the date the application for the transfer of the licence to the new licensee is granted;
     and
  - b. the new licensee must prepare an annual return for the period commencing on the date the application for the transfer of the licence is granted and ending on the last day of the reporting period.

Note: An application to transfer a licence must be made in the approved form for this purpose.

R1.5 Where this licence is surrendered by the licensee or revoked by the EPA or Minister, the licensee must prepare an annual return in respect of the period commencing on the first day of the reporting period and ending on

- a. In relation to the surrender of a licence the date when notice in writing of approval of the surrender is given; or
- b. In relation to the revocation of the licence the date from which notice revoking the licence operates.
- R1.6 The Annual Return for the reporting period must be supplied to the EPA by registered post not later than 60 days after the end of each reporting period or in the case of a transferring licence not later than 60 days after the date the transfer was granted (the 'due date').
- R1.7 The licensee must retain a copy of the annual return supplied to the EPA for a period of at least 4 years after the annual return was due to be supplied to the EPA.
- R1.8 Within the Annual Return, the Statement of Compliance must be certified and the Monitoring and Complaints Summary must be signed by:
  - a. The licence holder; or
  - b. By a person approved in writing by the EPA to sign on behalf of the licence holder.

A person who has been given written approval to certify a Statement of Compliance under a licence issued under the Pollution Control Act 1970 is taken to be approved for the purpose of this condition until the date of first review this licence.

- R2. Notification of environmental harm
- R2.1 The licensee or its employees must notify the EPA of incidents causing or threatening material harm to the environment as soon as practicable after the person becomes aware of the incident in accordance with the requirements of Part 5.7 of the Act
- R2.2 Notifications must be made by telephoning the EPA's Pollution Line service on 131 555.
- R2.3 The licensee must provide written details of the notification to the EPA within 7 days of the date on which the incident occurred.
- R3. Written report
- R3.1 Where an authorised officer of the EPA suspects on reasonable grounds that:
  - a. Where this licence applies to premises, an event has occurred at the premises;
     or
  - b. where this licence applies to vehicles or mobile plant, an event has occurred in connection with the carrying out of the activities authorised by this licence.

And the event has caused, is causing or is likely to cause material harm to the environment (whether the harm occurs on or off premises to which the licence applies), the authorised officer may request a written report of the event.

- R3.2 The licensee must make all reasonable inquiries in relation to the event and supply the report to the EPA within such time as may be specified in the request.
- R3.3 The request may require a report which includes any or all of the following information:
  - a. The cause, time and duration of the event;
  - b. The type, volume and concentration of every pollutant discharged as a result of the event;
  - The name, address and business hours telephone number of employees or agents of the licensee, or a specified class of them, who witnessed the event; and
  - d. The name, address and business hours telephone number of every other person (of whom the licensee is aware) who witnessed the event, unless the licensee has been unable to obtain that information after making reasonable effort;
  - e. Action taken by the licensee in relation to the event, including any follow-up contact with any complainants;
- f. Details of any measure taken or proposed to be taken to prevent or mitigate against a recurrence of such an event:
- g. Any other relevant matters.
- R3.4 The EPA may make a written request for further details in relation to any of the above matters if it is not satisfied with the report provided by the licensee. The licensee must provide such further details to the EPA within the time specified in the request.

# **General Conditions**

- G1. Copy of licence kept at the premises
- G1.1 A copy of this licence must be kept at the premises to which the licence applies.
- G1.2 The licence must be produced to any authorised officer of the EPA who asks to see it.
- G1.3 The licence must be available for inspection by any employee or agent of the licensee working at the premises or operating the vehicle or mobile plant.
- 3. The development shall not be used or occupied until an Occupation Certificate has been issued.
- 4. No external stack is to be constructed as part of this consent. Construction of an external stack will require further approval by Council and / or the relevant integrated development concurrence authority.
- 5. All materials and goods associated with the use shall be contained behind the building line and gate at all times, with no storage within the front setback.

- 6. **Prior to the issue of an Occupation Certificate**, a lighting system shall be installed for the development to provide uniform lighting across common areas and driveway. Exterior lighting shall be located and directed in such a manner so as not to create a nuisance to surrounding landuses. The lighting shall be the minimum level of illumination necessary for safe operation. The lighting shall be in accordance with AS 4282 "Control of the obtrusive effects of outdoor lighting" (1997).
- 7. The finishes of all structures and buildings are to be maintained at all times and any graffiti or vandalism immediately removed/repaired.
- 8. A **Construction Certificate** shall be obtained prior to commencement of any building works.
- The existing waste management facility is not to accept any substances classified in the Australian Dangerous Goods Code or medical, cytotoxic or quarantine waste. The materials containing mercury are to be wholly contained within the new building.
- 10. The approved waste processing capacity of materials containing mercury shall not exceed 1000 tonnes per year.

### **Demolition**

11. All demolition works are to be conducted in accordance with the provisions of AS 2601-1991 "The Demolition of Structures". **Prior to demolition**, all services shall be suitably disconnected and capped off or sealed to the satisfaction of the relevant service authority requirements.

All demolition and excavated material shall be disposed of at a Council approved site or waste facility. Details of the proposed disposal location(s) of all excavated material from the development site shall be provided to the Principal Certifying Authority **prior to commencement of demolition**.

12. You should read Council's Fact Sheet titled "Handling and Disposal of Fibrous Cement Products" **before any demolition works commence on the site**.

**Prior to commencement of demolition works on site**, a portaloo with appropriate washing facilities shall be located on the site and the Principal Certifying Authority is to be satisfied that:

- Measures are in place so as to comply with the WorkCover Authority's "Short Guide to Working with Asbestos Cement" and
- The person employed to undertake the works is a licensed asbestos removal contractor and is holder of a current WorkCover Asbestos Licence

Any demolition works involving the removal of all asbestos shall only be carried out by a licensed asbestos removal contractor who has a current WorkCover Asbestos Licence.

All asbestos laden waste, including asbestos cement flat and corrugated sheeting must be disposed of at a tipping facility licensed by the Environmental Protection Authority to receive asbestos wastes.

- 13. Dust suppression techniques are to be employed during demolition to reduce any potential nuisances to surrounding properties.
- 14. Mud and soil from vehicular movements to and from the site must not be deposited on the road.
- 15. Demolition works will be restricted to the following hours in accordance with the NSW Environment Protection Authority Noise Control Guidelines:
  - Mondays to Fridays, 7am to 6pm
  - Saturdays, 7am to 1pm (if inaudible on neighbouring residential premises), otherwise 8am to 1pm No demolition work is permitted on Sundays and Public Holidays.

In the event that the demolition relates to works inside the building and do not involve external walls or the roof, and do not involve the use of equipment that emits noise then the demolition works are not restricted to the hours stated above.

The provisions of the Protection of the Environment Operations Act, 1997 in regulating offensive noise also apply to all construction works.

#### **Environmental Matters**

- 16. Erosion and sediment control measures shall be installed **prior to the commencement of works on site** including approved clearing of site vegetation. The erosion and sediment control measures are to be maintained in accordance with the approved erosion and sediment control plan(s) for the development and the Department of Housing's "Managing Urban Stormwater: Soils and Construction" 2004.
- 17. No fill material is to be imported to the site without the prior approval of Penrith City Council in accordance with Sydney Regional Environmental Plan No.20 (Hawkesbury- Nepean River) (No.2-1997). No recycling of material for use as fill material shall be carried out on the site without the prior approval of Council.
- 18. No fill material shall be imported to the site until such time as a Validation Certificate(with a copy of any report forming the basis for the validation) for the fill material has been submitted to, considered and approved by Council. The Validation Certificate shall:
  - state the legal property description of the fill material source site,
  - be prepared by an appropriately qualified person (as defined in Penrith Contaminated Land Development Control Plan) with consideration of all relevant guidelines (e.g. EPA, ANZECC, NH&MRC), standards, planning instruments and legislation,
  - clearly indicate the legal property description of the fill material source site, provide details of the volume of fill material to be used in the filling operations,
  - provide a classification of the fill material to be imported to the site in accordance with the Environment Protection Authority's "Environmental Guidelines: Assessment, Classification & Management of Non-Liquid Wastes" 1997, and

(based on the fill classification) determine whether the fill material is suitable
for its intended purpose and land use and whether the fill material will or will
not pose an unacceptable risk to human health or the environment.

{Note: Penrith Contaminated Land Development Control Plan defines an appropriately qualified person as "a person who, in the opinion of Council, has a demonstrated experience, or access to experience in hydrology, environmental chemistry, soil science, eco-toxicology, sampling and analytical procedures, risk evaluation and remediation technologies. In addition, the person will be required to have appropriate professional indemnity and public risk insurance."}.

If the Principal Certifying Authority or Penrith City Council is not satisfied that suitable fill materials have been used on the site, further site investigations or remediation works may be requested. In these circumstances the works shall be carried out prior to any further approved works.

- 19. All waste materials stored on-site are to be contained within designated areas. General waste (not associated with the waste recovery and recycling processes occurring on site) including food and packaging and office related wastes are to be contained within a designated area such as a waste bay or bin to ensure that no waste materials are allowed to enter the stormwater system or neighbouring properties. The designated waste storage area for general food, packaging and office related wastes shall provide at least two waste bays / bins so as to allow for the separation of wastes, and are to be fully enclosed when the site is unattended.
- 20. Noise levels from the premises shall not exceed the relevant noise criteria detailed in the Acoustic Assessment (Reference: REP-158714-A) prepared by envirotech Environmental and Engineering Consultancy Services and dated 29 October 2014. The recommendations provided in the above-mentioned acoustic report, including the construction of the outdoor baler area, shall be implemented and incorporated into the design, construction and operation of the development, and, with regard to construction requirements, shall be shown on plans accompanying the Construction Certificate application. A certificate is to be obtained from a qualified acoustic consultant certifying that the building and baling area enclosure has been constructed to meet the noise criteria in accordance with the approved acoustic report. This certificate is to be submitted to the Principal Certifying Authority prior to the issue of an Occupation Certificate.

The provisions of the Protection of the Environment Operations Act 1997 apply to the development, in terms of regulating offensive noise.

21. All vehicle washing shall be conducted in a wash bay approved, installed and connected to the sewer in accordance with Sydney Water's requirements.

Details of the vehicle wash bay including the Section 73 Certificate issued by Sydney Water for the discharge of trade waste from the premises shall be submitted to the Principal Certifying Authority before the wash bay can be installed.

22. Bunding is to be provided in accordance with NSW Environment Protection Authority requirements and details of all bunding are to accompany the application for a Construction Certificate.

23. Only clean and unpolluted water is to be discharged into Penrith City Council's stormwater drainage system. Liquid wastes suitable for discharge to the mains sewer are to be discharged in accordance with Sydney Water requirements.

If mains sewer is not available or if Sydney Water will not allow disposal to the sewer then a licensed waste contractor is to remove the liquid waste from the premises to an appropriate waste facility.

The waste contractor and waste facility are to hold the relevant licenses issued by the NSW Environment Protection Authority.

24. A copy of the Environment Protection Licence issued by the NSW Environment Protection Authority under the Protection of the Environment Operations Act 1997 shall be submitted to the Principal Certifying Authority before the commencement of the development. A copy of this document shall also be submitted to Penrith City Council before the commencement of the development if Council is not the Principal Certifying Authority. Activities on the premises must be carried out in accordance with this Licence.

Should this licence be revoked, suspended or surrendered, an application is to be submitted to Council for consideration of matters contained in the licence.

- 25. All solid and liquid waste must be properly classified, and disposed or recycled appropriately. Solid waste materials are to be disposed of at a licensed waste facility, or if suitable, recycled. Prior to removal for disposal or recycling, solid and liquid waste materials are to be stored at all times in a designated area within the building.
- 26. The recommendations of the Preliminary Hazard Analysis For Waste Management Facility 22 Christie Street St Marys (Ref: 158514) prepared by envirotech Environmental and Engineering Consultancy Services and dated 17.10.2014 are to be implemented and adhered to during the operational phase of the development. The actions and recommendations of this Preliminary Hazard Analysis report are to be considered in the preparation of and incorporated into the Environmental Management Plan for the development.

Prior to the issue of the Occupation Certificate, a copy of the Environmental Management Plan for the facility is to be submitted to Penrith City Council.

# **BCA** Issues

- 27. A fire safety list of essential fire or other safety measures shall be submitted to Penrith City Council prior to the issue of the Construction Certificate. The fire safety list shall specify all measures (both current and proposed) that are required for the building so as to ensure the safety of persons in the building in the event of fire. The fire safety list must distinguish between:
  - The measures that are currently implemented in the building premises,
  - And the measures that are to be proposed to be implemented in the building premises, and must specify the minimum standard of performance for each measure.
- 28. The owner of a building, to which an essential fire safety measure is applicable, shall provide Penrith City Council with an annual fire safety statement for the building. The annual fire safety statement for a building must:

- a. deal with each essential fire safety measure in the building premises, and
- b. be given:
- within 12 months after the last such statement was given, or
- if no such statement has previously been given, within 12 months after a final fire safety certificate was first issued for the building.

As soon as practicable after the annual fire safety statement is issued, the owner of the building to which the statement relates:

- Must also provide a copy of the statement (together with a copy of the current fire safety schedule) to the Commissioner of New South Wales Fire Brigades, and
- Prominently display a copy of the statement (together with a copy of the current fire safety schedule) in the building.
- 29. All aspects of the building design shall comply with the applicable performance requirements of the Building Code of Australia so as to achieve and maintain acceptable standards of structural sufficiency, safety (including fire safety), health and amenity for the on-going benefit of the community. Compliance with the performance requirements can only be achieved by:
  - c. complying with the deemed to satisfy provisions, or
  - d. formulating an alternative solution which:
  - Complies with the performance requirements, or
  - Is shown to be at least equivalent to the deemed to satisfy provision, or a combination of (a) and (b).

It is the owner's responsibility to place on display, in a prominent position within the building at all times, a copy of the latest fire safety schedule and fire safety certificate/ statement for the building.

## Construction

30. Stamped plans, specifications, a copy of the development consent, the Construction Certificate and any other Certificates to be relied upon shall be available on site at all times during construction.

The following details are to be displayed in a maximum of 2 signs to be erected on the site:

- the name of the Principal Certifying Authority, their address and telephone number,
- the name of the person in charge of the work site and telephone number at which that person may be contacted during work hours,
- that unauthorised entry to the work site is prohibited,
- the designated waste storage area must be covered when the site is unattended, and
- all sediment and erosion control measures shall be fully maintained until completion of the construction phase.

Signage but no more than 2 signs stating the above details are to be erected:

- at the commencement of, and for the full length of the, construction works onsite, and
- in a prominent position on the work site and in a manner that can be easily read by pedestrian traffic.

All construction signage is to be removed when the Occupation Certificate has been issued for the development.

#### 31. Prior to the commencement of construction works:

- a. Toilet facilities at or in the vicinity of the work site shall be provided at the rate of one toilet for every 20 persons or part of 20 persons employed at the site. Each toilet provided must be:
- a standard flushing toilet connected to a public sewer, or
- if that is not practicable, an accredited sewage management facility approved by the council, or alternatively, any other sewage management facility approved by council.
- b. All excavations and backfilling associated with the erection or demolition of a building must be executed safely and in accordance with the appropriate professional standards. All excavations associated with the erection or demolition of a building must be properly guarded and protected to prevent them from being dangerous to life or property.
- c. If an excavation associated with the erection or demolition of a building extends below the level of the base of the footings of a building on an adjoining allotment of land, the person causing the excavation to be made:
  - must preserve and protect the building from damage, and
  - if necessary, must underpin and support the building in an approved manner, and
  - must, at least 7 days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished. The owner of the adjoining allotment of land is not liable for any part of the cost of work carried out for the purposes of this condition, whether carried out on the allotment of land being excavated or on the adjoining allotment of land, (includes a public road and any other public place).
- d. If the work involved in the erection or demolition of a building is likely to cause pedestrian or vehicular traffic in a public place to be obstructed orrendered inconvenient, or involves the enclosure of a public place, ahoarding or fence must be erected between the work site and the public place:
  - if necessary, an awning is to be erected, sufficient to prevent any substance from, or in connection with, the work falling into the public place,
  - the work site must be kept lit between sunset and sunrise if it is likely to be hazardous to persons in the public place, and
  - any such hoarding, fence or awning is to be removed when the work has been completed.

32. A completed construction waste management plan shall be submitted to Penrith City Council for consideration and approval. Council must approve the plan before a Construction Certificate can be issued for the approved development.

The construction waste management plan shall be prepared in accordance with the Waste Planning Development Control Plan (2004), and shall address all construction waste materials likely to result from demolition and construction activities, with details of the estimated demolition/construction waste volumes, onsite storage and management, proposed re-use of materials, designated waste contractors, recycling outlet and / or landfill site.

The approved construction waste management plan must be implemented on-site and adhered to throughout all stages of construction of the development including demolition, with supporting documentation / receipts retained in order to verify the recycling and disposal of materials in accordance with the approved plan.

- 33. Construction works or subdivision works that are carried out in accordance with an approved consent that involve the use of heavy vehicles, heavy machinery and other equipment likely to cause offence to adjoining properties shall be restricted to the following hours in accordance with the NSW Environment Protection Authority Noise Control Guidelines:
  - Mondays to Fridays, 7am to 6pm
  - Saturdays, 7am to 1pm (if inaudible on neighbouring residential premises), otherwise 8am to 1pm No work is permitted on Sundays and Public Holidays.

Other construction works carried out inside a building/tenancy and do not involve the use of equipment that emits noise are not restricted to the construction hours stated above.

The provisions of the Protection of the Environment Operations Act, 1997 in regulating offensive noise also apply to all construction works.

## **Engineering**

- 34. A total of 13 off-street parking spaces are to be provided, linemarked and maintained for the development, generally in accordance with the approved schedule of external finishes. The parking space dimensions and manoeuvring areas are to comply with AS2890.1 and AS2890.2 and the Building Code of Australia. Of the13 spaces, 1 parking spaces for persons with disabilities are to be provided in accordance with AS1428.1.
- 35. **Prior to the issue of a Construction Certificate**, a S138 Roads Act application/s, including payment of fees shall be lodged with Penrith City Council, as the Roads Authority for <u>any works required</u> in a public road. These works may include but are not limited to the following:
  - Reconstruction of vehicular crossings to minimum 10m wide at the property boundary (including kerb reinstatement of redundant vehicular crossings)
  - Road opening for utilities and stormwater (including stormwater connection to Council infrastructure) Road occupancy or road closures

All works shall be carried out in accordance with the Roads Act approval, the development consent including the stamped approved plans, and Penrith City Council's specifications. Contact Council's **City Works Department on** (02) 4732 7777 for further information regarding the application process.

#### Note:

- 1. Approvals may also be required from the Roads and Maritime Service for classified roads.
- 36. An Infrastructure Restoration Bond is to be lodged with Penrith City Council for development involving works around Council's Public Infrastructure Assets. The bond is to be lodged with Council prior to the issue of a Construction Certificate. The bond shall be determined accordance with Council's adopted Fees and Charges.

The bond is refundable once a final inspection has been carried out by Council's City Works Department and the works have been completed to Council's satisfaction. The bond may be used to repair or reinstate any damage that occurs to Council's Public Infrastructure Assets as a result of the development works.

Contact Council's City Works Department on 4732 7777 or visit Council's website to obtain the form and request for final inspection.

- 37. The stormwater management system shall be provided generally in accordance with the concept plan/s lodged for development approval, prepared by Global Project Engineers P/L, drawing number 5442 C01, C02, C03 and C04, revision B, dated 27 Jan 2015, with the following amendments
  - The storage of the OSD basin shall increase to minimum 42.8 m<sup>3</sup> to accommodate the increase of approximately 1550 m<sup>2</sup> roof and impervious area.
  - The size of the OSD orifice shall be revised to be 126mm.
  - The design of the trench drain in the driveway area shall be removed and replaced with pipes and pits in accordance with Council's standard drawing SD3001 in 'Stormwater Drainage For Building Developments (Working Draft)'.
  - Minimum grade of 1% shall be provided to the surface of concrete paved area.
  - Provision shall be made to ensure any overflow from the roof gutters will be conveyed to the OSD system in 1% AEP storm events
  - The OSD discharge Control Pit shall be provided generally in accordance with Council's standard drawing SD3001 in 'Stormwater Drainage For Building Developments (Working Draft)'

Engineering plans and supporting calculations for the stormwater management systems are to be prepared by a suitably qualified person and shall accompany the application for a Construction Certificate.

**Prior to the issue of a Construction Certificate**, the Certifying Authority shall ensure that the stormwater management system has been designed in accordance with Council's Stormwater Drainage for Building Developments and Water Sensitive Urban Design Policy.

- 38. **Prior to the issue of a Construction Certificate**, the Certifying Authority shall ensure that:
  - a) Off street access and parking complies with AS 2890.1, AS2890.2 and AS2890.6
  - b) The proposed parking space for people with disability shall be revised to comply with AS2890.6.
  - c) Vehicular access and internal manoeuvring has been designed for a Articulated Vehicle in accordance with AS 2890.2
  - d) Sight distance at the street frontage has been provided in accordance with AS 2890.2.
  - e) All vehicles can enter and exit the site in a forward direction.
  - f) The width of vehicular crossing at the property boundary shall be minimum 10m wide to comply with AS2890.2.
  - g) Loading area and waiting area shall be shown on the construction plans
- 39. **Prior to commencement of works**, sediment and erosion control measures shall be installed in accordance with the approved Construction Certificate and to ensure compliance with the Protection of the Environment Operations Act 1997.
  - The erosion and sediment control measures shall remain in place and be maintained until all disturbed areas have been rehabilitated and stabilised.
- 40. **Prior to commencement of works**, a Traffic Control Plan including details for pedestrian management shall be prepared in accordance with AS 1742.3 "Traffic Control Devices for Works on Roads" and the Roads and Traffic Authority's publication "Traffic Control at Worksites" and certified by an appropriately accredited Roads and Traffic Authority Traffic Controller.

Traffic control measures shall be implemented during the construction phase of the development in accordance with the certified plan. A copy of the plan shall be available on site at all times.

Note: A copy of the Traffic Control Plan shall accompany the Notice of Commencement to Penrith City Council.

- 41. **Prior to the Commencement of Works,** a dilapidation report of all infrastructures fronting the development in Christie Street is to be submitted to Penrith City Council. The report is to include, but not limited to, the road pavement, kerb and gutter, footpath, services and street trees and is to extend 10m either side of the development.
- 42. **Prior to the issue of an Occupation Certificate**, the Principal Certifying Authority shall ensure that all works associated with a S138 Roads Act approval or S68 Local Government Act approval have been inspected and signed off by Penrith City Council.
- 43. **Prior to the issue of an Occupation Certificate**, works-as-executed drawings, final operation and maintenance management plans and any other compliance documentation shall be submitted to the Principal Certifying Authority in accordance with Penrith City Council's Engineering Construction Specification for Civil Works, WSUD Technical Guidelines and Stormwater Drainage for Building Developments.

An original set of works-as-executed drawings and copies of the final operation and maintenance management plans and compliance documentation shall also be submitted to Penrith City Council with notification of the issue of the Occupation Certificate where Council is not the Principal Certifying Authority.

- 44. **Prior to the issue of an Occupation Certificate**, the Principal Certifying Authority shall ensure that the:
  - a) Stormwater management systems (including on-site detention and water sensitive urban design)
  - Have been satisfactorily completed in accordance with the approved Construction Certificate and the requirements of this consent.
  - Have met the design intent with regard to any construction variations to the approved design. Any remedial works required to been undertaken have been satisfactorily completed.

Details of the approved and constructed system/s shall be provided as part of the works-as-executed drawings.

- 45. **Prior to the issue of an Occupation Certificate**, a restriction as to user and positive covenant relating to the:
  - a) Stormwater management systems (including on-site detention and water sensitive urban design) Shall be registered on the title of the property. The restriction as to user and positive covenant shall be in Penrith City Council's standard wording as detailed in Penrith City Council's Stormwater Drainage for Building Development.
- 46. **Prior to the issue of an Occupation Certificate**, signage which is clearly visible from the public road shall be placed within the development site.

The signage shall indicate that the eastern vehicular access is to be used for ingress purposes only and appropriately signposted "Entry Only". The western vehicular access is to be used for egress purposes only and appropriately signposted "No Entry".

- 47. **Prior to the issue of an Occupation Certificate,** directional signage and linemarking shall be installed indicating directional movements and the location of customer parking to the satisfaction of the Principal Certifying Authority.
- 48. The stormwater management systems shall continue to be operated and maintained for the life of the development in accordance with the final operation and maintenance management plan.
- 49. The stormwater management systems shall continue to be operated and maintained in perpetuity to the satisfaction of Council in accordance with the final operation and maintenance management plan. Regular inspection records are required to be maintained and made available to Council upon request. All necessary improvements are required to be made immediately upon awareness of any deficiencies in the treatment measure/s.
- 50. The layout of the proposed car parking areas associated with the subject development (including, driveways, grades, turn paths, sight distance

requirements, aisle widths, aisle lengths, and parking bay dimensions) should be in accordance with AS 2890.1- 2004, AS2890.6-2009 and AS 2890.2-2002 for heavy vehicle usage.

- 51. The swept path of the longest vehicle (including garbage trucks) entering and exiting the subject site, as well as manoeuvrability through the site, shall be in accordance with AUSTROADS. In this regard, a plan shall be submitted to Council for approval, which shows that the proposed development complies with this requirement.
- 52. A Construction Traffic Management Plan detailing construction vehicle routes, number of trucks, hours of operation, access arrangements and traffic control should be submitted to the Principal Certifying Authority prior to the issue of a construction certificate.
- 53. All verge areas are to be turfed for the full width from back of kerb to property boundary at the completion of the works.

## Landscaping

54. The existing landscaped area at the front of the site shall be embellished with low level planting prior to the issue of the occupation certificate.

### Certification

- 55. Prior to the commencement of any earthworks or construction works on site, the proponent is to:
  - a. employ a Principal Certifying Authority to oversee that the said works carried out on the site are in accordance with the development consent and related Construction Certificate issued for the approved development, and with the relevant provisions of the Environmental Planning and Assessment Act and accompanying Regulation, and
  - b. submit a Notice of Commencement to Penrith City Council.

The Principal Certifying Authority shall submit to Council an "Appointment of Principal Certifying Authority" in accordance with Section 81A of the Environmental Planning and Assessment Act 1979.

# Information to accompany the Notice of Commencement

Two (2) days before any earthworks or construction/demolition works are to commence on site (including the clearing site vegetation), the proponent shall submit a "Notice of Commencement" to Council in accordance with Section 81A of the Environmental Planning and Assessment Act 1979.

56. The width of the proposed vehicular driveway crossings at the property boundary shall be a minimum of 10 metres wide. This modification shall be reflected on the Construction Certificate plans.